



**KENYA RURAL ROADS AUTHORITY
(KeRRA)**

BUNGOMA REGION

TENDER EVALUATION REPORT

**ROUTINE MAINTENANCE & SPOT
IMPROVEMENT WORKS**

**22% RMLF WORKS ON BUNAMBO-
NDALU (C627) ROAD**

FINANCIAL YEAR 2025/2026

DECEMBER, 2025

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1.0 EXECUTIVE SUMMARY

The budget for the execution of road maintenance works on **BUNAMBO-NDALU (C627)** financial year 2025/2026 is **Kshs.5,726,000.00**(Kenya Shillings Five Million Seven Hundred Twenty six Thousand Only).

Tenders were advertised on 21/10/2025 vide a notice on the regional notice board and the KeRRA website (See **Appendix 1**). Bidders were advised to familiarize themselves with roads prior to tendering. Opening of the tenders was undertaken on 19/11/2025 at the KeRRA Regional Office Bungoma.

The Regional Director appointed an Evaluation Committee to evaluate the Bids received and make recommendations regarding award of the tenders. The committee evaluated the bids and has made its recommendation as outlined in the table below:

S/N	ROAD NAME & NO.	TENDER NO.	CONTRACTOR	BID AMOUNT (Kshs)
1.	BUNAMBO-NDALU (C627)	KeRRA/08/39/BGM/25/26-035	GAZAH CONSTRUCTION COMPANY LTD	5,607,613.78

2.0 INTRODUCTION

2.1 Project Background and Description of Works

The road is located in **Bungoma** region and traverses **Tongaren** Constituency.

The site of the works shall be the area within the designated reserves and any other places as may be designated. The major works under the contracts shall involve improvement of the road to a level that allows smooth flow of traffic.

The scope of works to be executed under the Contracts comprises mainly of but is not limited to the following:

- a) Preliminary and General Items
- b) Site clearance
- c) Culvert and drainage works
- d) Grading and Gravelling works

Time of completion of works is Six months

2.2 Invitation to Tender

Interested Bidders were invited to bid for the works through a tender notice dated 21/10/2025 that was posted on the notice board in the regional office and the Authority's website (www.kerra.go.ke) (See **Appendix 1**).

2.3 Pre-Tender Site Visit

Bidders were advised to familiarize themselves with roads prior to tendering(See **Appendix 2**).

2.4 Opening of Tenders

Bids were received and opened on 19/11/2025 at 11.00 am in the presence of officials of Kenya Rural Roads Authority (KeRRA) and Bidders' representatives. Copies of the tender opening committee appointment letters, opening minutes, register and the tenderers' attendance register are attached (See **Appendices 3, 4, 5 & 6**). Names of tenderers whose bids were opened and the bid sums, were read out aloud to those present.

The bidders who returned their bids and their respective bid sums were as follows:

S/N	BIDDER'S NAME	BID SUM
1.	OTOMAC COMPANY LIMITED	5,227,553.38
2.	EMISAH CONSTRUCTION & GENERAL SUPPLIES COMPANY LTD	5,352,418.41
3.	GAZAH CONSTRUCTION COMPANY LTD	5,607,613.78
4.	BIPLAN AGENCIES LIMITED	5,233,169.48
5.	RODIKS COMPANY LIMITED	5,083,960.33
6.	A & I CONSULTANCY LIMITED	5,019,897.52
7.	BENALAI COMPANY LIMITED	5,563,636.59
8.	ATOM INVESTMENTS COMPANY LIMITED	4,281,869.78
	ESTIMATED COST	5,726,000.00

3.0 EVALUATION OF THE TENDER

3.1 Introduction

The evaluation of the bids was conducted in accordance with the Instructions to Tenderers as outlined in section II of the bid document and involved the following stages:

(a) Preliminary Evaluation

This involved analyzing whether the bidders had met the completeness and responsiveness requirements as outlined in the bid document and Invitation to Tender.

(b) Technical Evaluation

Tenders that were responsive at the Preliminary stage were subjected to technical evaluation which involved evaluating the following:

- Similar previous experience
- Professional & Technical Personnel
- Equipment Holding
- Current Workload

(c) Financial Evaluation

At this stage, tenders that had gone through the technical evaluation were analysed as follows:

- Financial Performance
- Turnover
- Total of each BOQ item
- Totals of each BOQ page
- BOQ Summary Total
- Tender Price in Bid Form
- Compare Tender Price in Form of tender to that in BOQ Summary

3.2 Evaluation Team

The Regional Director appointed the following officers to evaluate the bids. (See Appendix 7) for the appointment Letters:

- | | |
|--------------------------|-------------|
| 1. Febian Sakong' (RO) | - Chairman |
| 2. Carolyne Simiyu (RO) | - Member |
| 3. Walter Otieno (SA) | - Member |
| 4. Jakait Barasa (SSCMO) | - Secretary |

3.3 Evaluation Criteria

Evaluation of the tender was conducted in accordance with the criteria set out in the Invitation for Bids and in the Conditions of Tender and Instruction to Bidders as summarized in Table 2 below:

1. Mandatory Requirements

Item	Condition	Clause Ref.	Requirement	Priority
1.	Certified Copy of Certificate of Incorporation on Business Registration	ITT 19.2	Must Attach	High
2.	Certified Copy of Valid Practicing License as a Contractor (Roads & Civil Works NCA 8 and above	ITT 19.2	Must Attach	High
3.	Written power of Attorney	ITT 19.2	Must Provide	High
4.	Valid Tax Compliance Certificate	ITT 19.2	Must provide	High
5.	Certified copy of CR12(Issued within the last 12 months before the tender opening date)	ITT 19.2	Must Attach	High
6.	Certified copies of IDs/Passports of Directors	ITT 19.2	Must provide	High
7.	Certified copy of Valid Single Business Permit	ITT 19.2	Must provide	High
8.	Certified copy of AGPO Certificate	ITT 19.2	Must Attach (For Youth)	High
9.	Certified copies of Log books & Lease Agreements and all forms indicated under preliminary evaluation filled correctly.	ITT 19.2	Must be filled correctly	High
10.	Form of Bid Correctly filled, signed & stamped	ITT 19.2	Must Attach	High
11.	Confidential Business Questionnaire	ITT 19.2	Must Meet	High
12.	Pages serialized sequentially	ITT 19.2	Must be filled correctly	High
13.	Proof of having not been declared ineligible by the PPRA	ITT 19.2	Must Attach	High
14.	Tender Securing Declaration	ITT 19.2	Must Attach	High
15.	Submit Original + Copy of Bid document clearly Marked (Original /Copy)	ITT 19.2	Must Meet	High

2. Technical Evaluation Requirements

- Similar previous experience where applicable
- Minimum Equipment Holding/Leasing
- Current workload
- Professional & Technical Personnel
- Work Methodology

3. Financial Evaluation Requirements

- Financial Performance
- Average Annual Construction Turnover
- BOQs correctly filled
- Price in form of tender correctly filled

4.0 EVALUATION

Details of the evaluation are as follows:

TENDER NAME: BUNAMBO-NDALU (C627)

TENDER NO : KeRRA/08/39/BGM/2025/2026-035

PRELIMINARY EVALUATION

COMPLETENESS CRITERIA	OTOMAC	EMISAH	GAZAH	BIPLAN	RODIKS	A & I	BENALAI	ATOM
Tender Opening No.	1	2	3	4	5	6	7	8
Certified Copy of Certificate of Incorporation on Business Registration	Y	Y	Y	Y	Y	Y	Y	Y
Certified Copy of Valid Practicing License as a Contractor (Roads & Civil Works NCA 8 and above	Y	Y	Y	Y	Y	Y	Y	Y
Written power of Attorney	Y	Y	Y	Y	Y	Y	Y	Y
Valid Tax Compliance Certificate	X	Y	Y	Y	Y	Y	Y	Y
Certified copy of CR12(Issued within the last 12 months before the tender opening date)	Y	X	Y	Y	Y	Y	Y	Y
Certified copies of IDs/Passports of Directors	Y	Y	Y	Y	Y	Y	Y	Y
Certified copy of Valid Single Business Permit	Y	Y	Y	Y	X	Y	Y	Y
Certified copies of Log books & Lease Agreements Filled correctly, all forms indicated work preliminary evaluation	X	X	Y	Y	Y	Y	Y	Y
Form of Bid Correctly filled, signed & stamped	Y	Y	Y	Y	X	Y	X	Y
Confidential Business Questionnaire	Y	Y	Y	Y	Y	Y	Y	Y
Pages serialized sequentially	Y	Y	Y	Y	Y	Y	Y	Y
Special group certificate AGPO certificate	X	Y	Y	Y	Y	Y	Y	Y
Certified ID for the directors of special groups	Y	Y	Y	Y	Y	Y	Y	Y
Proof of having not been declared ineligible by the PPRA	Y	Y	Y	Y	Y	X	Y	Y
Tender Security Declaration	Y	Y	Y	Y	Y	X	Y	Y
Pre-tender site visit	Y	Y	Y	Y	Y	Y	Y	Y
Submit Original + Copy of Bid document clearly Marked (Original /Copy)	Y	Y	Y	Y	Y	Y	X	Y
Results of Completeness	N R	N R	R	R	N R	N R	N R	R

Key

Y – Compliant

X – Not compliant

R – Responsive

NR – Non Responsive

Substantial Deviations

The following firms had Substantial Deviations in the tender documents as listed in the table below:

Substantial Deviations

Tenderer's No.	Tenderer's Name	Nature of Deviation
01	OTOMAC COMPANY LIMITED	➤ Copy of CR12 certificate not certified ➤ Copies of Log books & lease Agreement not within 3 months (2/7/2023) ➤ Copy of AGPO Certificate Expired on 14/7/2025
02	EMISAH CONSTRUCTION & GENERAL SUPPLIES COMPANY LIMITED	➤ Copy of CR12 certificate not valid – dated 3/8/2024 ➤ Attached lease Agreement is invalid
05	RODIKS COMPANY LIMITED	➤ Copy of single business permit not verifiable. The business ID.number the QR code differs with the licence number ➤ Validity period is less than 280 days
06	A & I CONSULTANCY LIMITED	➤ Proof of having not been declared ineligible by the PPRA not dully filled ➤ Tender security declaration not dully filled
07	BENALAI COMPANY LIMITED	➤ Validity period is less than 280 days ➤ Copy of bid document not provided

Results of Preliminary Evaluation

Out of the **Eight (8)** Bidders evaluated **Five (5)** were found with substantial deviations and were thus non-responsive. The remaining **three (3)** qualified for technical evaluation.

TECHNICAL EVALUATION

At this stage, bids that are responsive at the Preliminary stage are evaluated based on the following criteria:

S/N	CRITERIA	REQUIREMENT
1.	General Construction Experience	Experience under construction contracts in the role of contractor, subcontractor or management contractor for at least the last five(5) years prior to the applications submission deadline
2.	Specific Construction	Participation as contractor, management contractor or subcontractor, in at least Two (2) contracts of Similar to the Proposed works, that
3.	Key Equipment	Contractors must meet requirements on key equipment as indicated in the bid works
4.	Work Methodology	Should demonstrate understanding of the scope of works and other general requirements
5.	Key Staff	Site Agent minimum Senior Foreman and Site Surveyor requirements, Diploma civil plus three years general and one year specific experience.

Summary of Technical Evaluation Findings:

COMPLETENESS CRITERIA	GAZAH	BIPLAN	ATOM
Tender Opening No.	03	04	08
General Construction Experience	Y	Y	Y
Specific Construction Experience	Y	Y	Y
Key Equipment	Y	Y	Y
Work Methodology	Y	X	X
Key Staff	Y	Y	Y
Results of Completeness	R	NR	NR

Substantial Deviations

The following firms had Substantial Deviations in the tender document as listed in the table below:

Substantial Deviations

Tenderer's No.	Tenderer's Name	Nature of Deviation
04	BIPLAN AGENCIES LIMITED	➤ Work methodology not conforming to the BOQ items
08	ATOM INVESTMENTS COMPANY LIMITED	➤ Work methodology not conforming to the BOQ items

Results of Technical Evaluation

Out of the **Three (3)** Bidders evaluated **two (2)** were found with substantial deviations and were thus non-responsive. The remaining **one (1)** qualified for financial evaluation.

FINANCIAL EVALUATION

At this stage, tenders that are responsive at the technical evaluation stage area analyzed to establish the financial soundness of the bidder as well as the price offered, with a view to recommending award to the lowest evaluated bidder. The following criterion is used:

S/N	CRITERIA	REQUIREMENT
1.	Financial Performance	Submission of audited balance sheets/financial statements for the last 3 years for the purpose of demonstrating financial soundness of the applicant.
2.	Average Annual construction Turnover	Minimum average annual construction turnover of Kshs 1 Million calculated as total certified payments received for contracts in progress or completed within the last 3 years
3.	Check Totals of each BOQ Page	Check Multiplication and addition of each page
4.	BOQ Summary Total	Check addition and compare total with figure transferred to form of tender
5.	Check Price in Form of Tender	Amount in words should be the tender Price

Summary of Financial Evaluation Findings

COMPLETENESS CRITERIA	GAZAH
Tender Opening No.	03
Financial Performance	Y
Average Annual Construction Turnover	Y
Total of Each BOQ Page	Y
BOQ Summary Total	Y
Price in Form of Tender	Y
Results of Completeness	R

Results of Financial Evaluation

The bidder met the requirements and was adjudged substantially responsive

Price Comparison

The price comparison schedule is as shown below:

Tender Sum Comparison Schedule

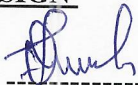
S/N	CONTRACTOR'S NAME	TENDER SUM (Kshs)	RANKING
03	GAZA CONSTRUCTIONS COMPANY LTD	5,607,613.78	01

RECOMMENDATION

The evaluation committee recommends tender for routine maintenance and spot improvement works on BUNAMBO-NDALU (C627) Road, Tender No. KeRRA/08/39/BGM/25/26-035 be awarded to M/S GAZAH CONSTRUCTION COMPANY LTD at their tender sum of Kshs. 5,607,613.78 (Kenya Shillings Five Million Six Hundred Seven Thousand Six Hundred Thirteen Cents Seventy Eight Only) being the lowest Evaluated bidder.

8.0 TENDER EVALUATION COMMITTEE MEMBERS

Members of the evaluation committee hereby append their signatures.

<u>NAME</u>	<u>DESIGNATION</u>	<u>SIGN</u>	<u>DATE</u>
1. Mr. Febian Sakong'	- Roads Officer	 -----	15/12/2025 -----
2. Ms. Carolyn Simiyu	- Roads Officer	 -----	15/12/2025 -----
3. Mr. Walter Otieno	- Snr Accountant	 -----	15/12/2025 -----
4. Mr. Jakait Barasa	- Snr Supply Chain Management Officer	 -----	15/12/2025 -----

APPENDICES