



KENYA RURAL ROADS AUTHORITY (NAKURU REGION)

PROFESSIONAL OPINION

To : Regional Director-Nakuru Region
From : Senior Supply Chain Management Officer
Ref. : KeRRA/08/NKU/39/056/2025-2026
Date : 9th December, 2025

The opinion is issued pursuant to section 84 of the Public Procurement and Asset Disposal Act (PPADA), 2015 and pursuant to section 78(1) Public Procurement and Asset Disposal Regulations PPADR, 2020 upon assessment of the Annual Budget 2025/2026, Annual Procurement Plan for the Financial Year 2025/2026. As annexed in the Evaluation Report.

PART A – BASIC INFORMATION

- Item Description:** Tender for Routine Maintenance and Spot Improvement & Routine Maintenance of E7314: Maili Saba - Forest Gate Road.
- Tender Number:** KeRRA/08/NKU/039/057/2025-2026
- Date Tenders Invited:** 24th October, 2025
- Date Tenders Opened:** 11th December, 2025
- Members of Tender Opening Committee and Bidders Present**

The following Members of the Tender Opening committee were appointed vide memo No. **KeRRA/08/NKU/039/25-26 (002)** dated **3rd November, 2025** as annexed in the evaluation report. The composition of the Tender Opening Committee is provided on the Table below:

S/. No	Name	Designation	Organization	Position
1	Mr. Jadiel Gichohi	SARO	Kenya Rural Roads Authority-Nakuru	Chairperson
2	Mr. Benard Esaba	SRA	Kenya Rural Roads Authority-Nakuru	Member
3	Ms. Esther Ndegwa	ICTO	Kenya Rural Roads Authority-Nakuru	Member
4	Ms. Sarah Ndirangu	SSCMO	Kenya Rural Roads Authority-Nakuru	Secretary

Bids were received and opened **11th November 2025 at 10.00 a.m.** in the presence of officials of Kenya Rural Roads Authority (KeRRA) and Bidders' representatives.
The Bidders Representatives who attended the Bid Opening Meeting are *Annexed in the Evaluation Report*

6. No. of Tenderers Issued with Tenders Documents (N/A)

7. No. of Bids Received:

At the time of bid closing and opening only **Ten (10)** Bids had been returned received and opened as in the table below:

Bids Received for - E/7314: Maili Saba - Forest Gate Road.

S/ No.	Company/Firm Name	Bid Amount (Kshs.)	T.S Provider	T.S Amount (Kshs.)	Copies & Original	Last Serial No
1	Labrana Enterprises Ltd	4,915,598.18	N/A	N/A	O+C	535
2	Ranle General Services Ltd	4,465,339.19	N/A	N/A	O+C	537
3	Kariwann Ventures Ltd	5,214,777.96	N/A	N/A	O+C	458
4	Rem Africa Holdings Ltd	4,580,671.43	N/A	N/A	O+C	321
5	Akmal Gen. Supplies Ltd	5,769,215.45	N/A	N/A	O+C	370
6	Eshipah Limited	5,279,757.00	N/A	N/A	O+C	551
7	Alfy Limitd	5,438,284.19	N/A	N/A	O+C	447
8	Runas Enterprises Ltd	5,311,701.83	N/A	N/A	O+C	578
9	Kenmo Reserve Investments Ltd	4,420,426.93	N/A	N/A	O+C	337
10	Pekien Contractors Ltd	4,719,548.74	N/A	N/A	O+C	330

The interested contractors were required to submit one (1) original and one (1) Copy of the Original. The Bids from the Tenderers were to be sealed in accordance with the Instructions to Tenderers.

Ranking of Received Bids

BIDS RANKING FOR E/7314: MAILI SABA - FOREST GATE ROAD.

S/ NO	BIDDER NAME	BID AMOUNT (KSHS.)	ENG ESTIMATE	RANKING
9	Kenmo Reserve Investments Ltd	4,420,426.93	6.2M	1
2	Ranle General Services Ltd	4,465,339.19	6.2M	2
4	Rem Africa Holdings Ltd	4,580,671.43	6.2M	3
10	Pekien Contractors Ltd	4,719,548.74	6.2M	4
1	Labrana Enterprises Ltd	4,915,598.18	6.2M	5

3	Kariwann Ventures Ltd	5,214,777.96	6.2M	6
6	Eshipah Limited	5,279,757.00	6.2M	7
8	Runas Enterprises Ltd	5,311,701.83	6.2M	8
7	Alfy Limited	5,438,284.19	6.2M	9
5	Akmal Gen. Supplies Ltd	5,769,215.45	6.2M	10

Method of Procurement Applied/used

8. This was an **Open** tender pursuant to Section 116 (1) of the PPADA 2015.
9. **Names of Appointed Evaluation Committee Members - (Annexed on the Evaluation Report)**
The Regional Director-Nakuru Region, vide memo **KeRRA/08/NKU/039/25/26(004)** dated **6th December, 2025** appointed a Tender Evaluation Committee to evaluate the bids received and to make recommendations regarding the award, as annexed in the evaluation report. The composition of the Tender Evaluation Committee is provided on the Table below.

S/No.	Name	Designation	Organization	Position
1	Mr. Benard Esaba	SRA	Kenya Rural Roads Authority -Nakuru	Chairperson
2	Mr. Japheth Koech	SARO	Kenya Rural Roads Authority -Nakuru	Member
3	Mr. Jadiel Gichohi	SARO	Kenya Rural Roads Authority -Nakuru	Member
4	Mr. Nelson Sawe	ARO	Kenya Rural Roads Authority -Nakuru	Member
5	Ms. Lucy Njagi	AOA	Kenya Rural Roads Authority -Nakuru	Member
6	Ms. Esther Ndegwa	ICTO	Kenya Rural Roads Authority -Nakuru	Member
7	Ms. Sarah Ndirangu	SSCMO	Kenya Rural Roads Authority -Nakuru	Secretary

PART B – LEGAL & PRACTICAL ASPECTS OF THE TENDER

1. **A brief background statement of the procurement/asset disposal proceeding from planning to tender evaluation.**
 - a) Upon approval of the Consolidated Annual Procurement Plan for Financial Year 2025/2026, the procurement process commenced.
 - b) Pursuant to Section 85 PPADA, 2015, The Employer vide his Memo Ref. No. **KeRRA/08/NKU/039/25-26(002)** dated **3rd November, 2025** appointed a Tender Opening Committee. Bids were received and opened on **11th November, 2025** at **10.00 am** at the Nakuru KeRRA Regional Office, Nakuru. in the presence of officials of Kenya Rural Roads Authority (KeRRA) and Bidders' representatives. *(As annexed in the evaluation report).*
 - c) Pursuant to Section 80 of the PPADA, 2015 Tender Evaluation committee was appointed vide memo Ref: **KeRRA/08/NKU/039/25-26 (004)** dated **6th November 2025**. *(As Annexed in the evaluation report).*
 - d) The Tenders were evaluated as prescribed in the in the tender documents and Evaluation report and the Committee's recommendations were well captured.

- e) Evaluation of the Tenders was carried out from 17th November, 2025 to 15th December, 2025 and reports were submitted by 15th December, 2025 at the Naivasha Constituency KeRRA Office in Naivasha and this Report describes the evaluation process and recommendations

2. Due diligence

Due diligence was conducted to the responsive bidder including Tax Compliance Certificate provided, Bid Bonds/Security, the PIN Certificates and specific experience; the correspondences are annexed in the evaluation report.

3. Appropriateness of the award for the method of procurement/asset disposal applied

The award is appropriate for the method of procurement applied pursuant to Section 84 & 85 of the PPADA, 2015

- 4. The recommended price for standard goods, services and works are within the indicative market prices.

5. How evaluation criteria set forth in tender document was applied and the Tender Evaluation Committee members adhered to the law in bid evaluation.

Received bids were subjected to evaluation in compliance with the Public Procurement and Asset Disposal Act (PPADA), 2015 and pursuant to section 78(1) Public Procurement and Asset Disposal Regulations (PPADR), 2020, and evaluation criteria set forth in tender document respectively as follows:

- a) Preliminary evaluation was carried out pursuant to Regulation 74 of the PPADR, 2020 and Section 80 of the PPADA, 2015

From the evaluation findings, Out of the Ten (10) Bidders that submitted bids, only Four (4) Bidders met the bidding requirements on Eligibility, Completeness & Responsiveness at the preliminary stage and were subjected to further evaluation. The remaining Six (6) Bidders, had deviations from the preliminary requirements in the bid documents, thus were not subjected to further evaluation.

- b) Technical evaluation was carried out pursuant to Regulation 76 of the PPADR, 2020 and Section 80 of the PPADA, 2015

The remaining Four (4) Bidders that met the requirements of Preliminary (Eligibility, Completeness & Responsiveness) were subjected to detailed Technical Evaluation (Historical Contract Non-Performance, Experience, Current Commitments, & Site Staff). One (1) Bidder had deviations they did not fulfil the technical bidding requirements, in the bid documents, while the remaining three (3) met the technical bidding requirements hence subjected to further (financial) evaluation.

- c) Financial evaluation pursuant to Regulation 77 of the PPADR, 2020 and Section 80 of the PPADA, 2015

The Responsive three (3) Bidders that met both the preliminary and Technical Evaluation of bidding criteria (was subjected to detailed Financial Evaluation (Financial Performance & Average Annual Construction Turnover). The remaining three (3) Bidders met the financial bidding requirements in the bid documents.

- d) **Arithmetic Error Check pursuant to Section 82 of the PPADA, 2015**
This was done on the remaining **three (3) Bidders responsive** bidders had no errors were detected on their Bill of Quantities.
- e) **Preference and reservation**
Preference shall be applied in accordance with clause 157(8)(b)(ii) of the Public Procurement and Asset Disposal Act (PPADA) 2015 and clause 64 of the accompanying regulations of 2020. All Bidders were PWD Contractors and therefore 10% preference was applied to their bid sums.
- f) **Post Qualification evaluation pursuant to Section 83 of the PPADA, 2015**
The Committee subjected the lowest evaluated Bidder **M/s Pekien Contractors Ltd** to post-qualification analysis in accordance with ITB. The bidder met all the requirements
- g) **The Tender Evaluation Committee members adhered to the law in bid evaluation process.**
- h) **Preliminary evaluation was carried out pursuant to Regulation 74 of the PPADR, 2020 and Section 80 of the PPADA, 2015.**
From the evaluation findings, Out of the **Ten (10) Bidders** that submitted bids, only **two (2) Bidders** met the bidding requirements on Eligibility, Completeness & Responsiveness at the preliminary stage and were subjected to further evaluation. The remaining **Eight (8) Bidders**, had deviations from the preliminary requirements in the bid documents, thus were not subjected to further evaluation.
6. **Adequate funds are set aside (budgeted) for the procurement.**
The recommended bid price is within the available budget under **RMLF Funds** in the Financial Year 2025/2026 for **Road works** that has been set aside from the **22% Budget** and as approved in the **AIE No. 24055** to cater for Spot Improvement and Routine Maintenance of Spot Improvement of **E7314: Maili Saba - Forest Gate Road (Nakuru Region)**.

PART C – RECOMMENDATION TO ACCOUNTING OFFICER FOR APPROVAL/ REJECTION

1. In my professional opinion, pursuant to section 84(1) of the PPADA, 2015; the procurement law and practice were applied in the proceeding leading to the recommendation of the evaluation committee and the Accounting Officer may consider **APPROVAL** of the Tender for Spot Improvement and Routine Maintenance of E7314: Mali Saba - Forest Gate Road (Nakuru Region) in Bahati Constituency of Tender Number: KeRRA/08/NKU/039/057/2025-2026 be awarded to M/s Pekien Contractors Ltd at their Tender Sum of Kshs. 4,710,548.74 (Four Million, Seven Hundred and Ten Thousand Five Hundred and Forty-Eight Seventy Four Cents Only) [Kenya Shillings] for being the lowest evaluated bidder and meeting the entire requirements of the tender.

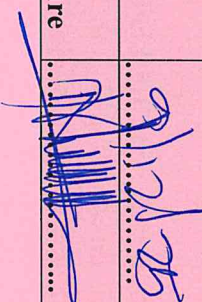
2. **The recommended bid price is NOT in excess of available budget therefore the following is NOT applicable:**

- a) Where applicable, if change of scope would/would not materially alter the substance of the tender and would be consistent with the provisions of the tender documents;
- b) Whether there is need to result to use competitive negotiations

3. **Any other relevant information.**

Members of the Tender Evaluation Committee signed a declaration form confirming that they did not have any affiliation to the Bidders that could influence their input in the evaluation process, as annexed in the evaluation report.

PROCUREMENT PROFESSIONAL DETAILS:

Name:	Sarah Muthoni Ndirangu	License:	Kism 65186	Date:	09/12/25
Designation:	Senior Supply Chain Management Officer	Signature			

REGIONAL DIRECTOR'S DECISION.

AWARDED / REJECTED WITH REASONS

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Name:	Eng Laban Ngigi	Signature:	
Designation:	Regional Director -Nakuru Region	Date:	9/12/2025